

Immigration and Protection Tribunal Guide 4

Making a Deportation Appeal: A guide for non-citizens whose refugee or protected person status has been cancelled

Under sections 201(1)(c) and 206(1)(d) of the Immigration Act 2009

About the Immigration and Protection Tribunal

The Tribunal is an independent body that hears appeals about residence visas, refugee or protected person claims, and deportation.

It was set up under the Immigration Act 2009. It is not part of Immigration New Zealand and does not issue visas or deal with anything other than appeals.

How to use this Guide

This Guide tells you if can make an appeal against deportation, and how to do it.

If you decide to appeal, you must fill out *Form 4 – Notice of Appeal: Deportation (Cancelled Refugee and/or Protection Status)*. A copy of this form may have been sent to you with this Guide. If not, download it from <u>http://www.justice.govt.nz/ tribunals/ipt</u> or ask the Tribunal for a copy (see the back of this guide for contact details).

Part 1 of the Guide tells you about the Tribunal, who can appeal to it and for what reasons. It answers the following questions:

- 1.1 What is a deportation appeal and can I make one?
- 1.2 What can the Tribunal decide?
- 1.3 How many days do I have to appeal?
- 1.4 How much will it cost me to appeal?
- 1.5 Do I need a lawyer or representative if I want to appeal?
- 1.6 I want a lawyer but I can't afford one. What can I do?
- 1.7 Can I have an interpreter to help me appeal?
- 1.8 Can I appeal if I am under 18 years old?
- 1.9 Can I include other people in my appeal?
- 1.10 Will I need to speak to the Tribunal?
- 1.11 What information should I send the Tribunal?
- 1.12 What if things change after I appeal to the Tribunal?

Part 2 is a step-by-step checklist to use when making your appeal.

Part 3 explains what happens after you make an appeal.

DO NOT LEAVE YOUR APPEAL UNTIL THE LAST MINUTE

- Apply for legal aid NOW if you want a lawyer and cannot afford one (see section 1.6).
- Gather the evidence the Tribunal will need to understand your case and why you are appealing (see section 1.11). You will need to send it before your hearing. Some evidence, such as a doctor's report, may take a long time to get ready.
- Start getting ready for your hearing NOW.
- Send your appeal by the deadline (see section 1.3).We cannot extend this deadline.

www.justice.govt.nz/tribunals/ipt	The Immigration and Protection Tribunal website.
Immigration and Protection Tribuna	I Practice Note 1/2010 (Deportation) Contains detailed information about the law on deportation appeals, and how the Tribunal decides them. You can get a copy from the Tribunal (see the back of this form for contact details) or from its website.www.immigration.govt.nz/migrant/general/generalinfor mation/immigrationact/factsheets/
	Immigration New Zealand fact sheets about many topics, including residence, refugee or protected person status, and deportation. Some are in languages other than English.
www.justice.govt.nz/services/legal-ł	nelp/legal-aid If you make an appeal, you may be able to get legal aid (government funding to help people who cannot afford a lawyer). This website explains how legal aid works.
www.legislation.govt.nz	An official government website where you can read and download New Zealand laws – including the Immigration Act 2009, the Immigration Regulations and other laws referred to in this Guide.

Explanation of terms

appellant	Someone making an appeal to the Immigration and Protection Tribunal against an Immigration New Zealand decision (or in some cases, a decision made by the Minister of Immigration).
certified copy of a document	A true copy, approved by someone legally allowed to approve it. If you are in New Zealand, certified copies must be approved by a lawyer, notary public, Justice of the Peace or court official.
certified translation	A written translation into English, from another language, that has been officially approved by a recognised translator. The translator must not be a friend or a family member.
dependent child	A child who is:
	(a) under 18 years old, and (b) not married or not in a civil union, and (c) dependent on you, whether or not the child is your child
deportation	The removal of a foreign national by the New Zealand government because they have no right to remain here.
detention	Anyone detained (held) in prison or at the Mangere Refugee Resettlement Centre or any other place is said to be "in detention".
evidence	Any information about your situation that affects your appeal. The evidence you give the Tribunal can include your own written

	statement about your situation, and any other documents that relate to your situation.	
humanitarian	If something is humanitarian (such as "a humanitarian appeal") it is concerned with the interests and welfare of people.	
lodgement fee	The NZ\$700 fee you must pay when you appeal to the Tribunal.	
member	The members of the Immigration Protection Tribunal are the people who make decisions about appeals. They are appointed by the Governor-General on the recommendation of the Minister of Justice.	
protected person	 To be recognised as a protected person in New Zealand, you must show there are substantial grounds for believing you would be in danger of one of the following if deported from New Zealand: torture; or arbitrary deprivation of life; or cruel, inhuman or degrading treatment. 	
refugee	To be recognised as a refugee in New Zealand, you must meet the definition of a "refugee" in the United Nations 1951 Convention Relating to the Status of Refugees. The Convention says a refugee is someone who:	
	 "owing to well-founded fear of being persecuted for reasons of race, religion, nationality, membership of a particular social group or political opinion: (a) is outside the country of his nationality and is unable, or owing to such fear, is unwilling to avail himself of the protection of that country; or (b) not having a nationality and being outside the country of his former habitual residence, is unable or, owing to such fear, is unwilling to return to it." 	
representative	Someone who represents you during an appeal to the Tribunal. They must be a lawyer, a licensed immigration adviser or someone who is not licensed but is allowed by law to give immigration advice. However, if you want to, you can represent yourself – you do not need a representative.	
resident/permanent resident	Someone who holds a resident visa or a permanent resident visa.	
submissions	The written reasons you give the Tribunal for why you think your appeal should succeed.	
unlawfully in New Zealand	 You are unlawfully in New Zealand if you are: (a) not a New Zealand citizen, and (b) you do not hold a visa under the Immigration Act 2009, or you have not been granted entry permission under the Immigration Act 2009. 	
	See sections 4 and 9 of the Immigration Act 2009.	

Part 1: About Deportation Appeals by non-citizens whose refugee or protected person status has been cancelled

1.1 What is a deportation appeal and can I make one?

If Immigration New Zealand has decided you can be **deported** because your refugee or protected person status has been cancelled you can appeal to the Tribunal.

There are two types (or grounds) of appeal:

- a) on humanitarian grounds. This means you must show the Tribunal that:
 - there are exceptional humanitarian circumstances that would make it unjust or unduly harsh to deport you from New Zealand; and
 - letting you stay in New Zealand would not be against the public interest.

If you appeal on humanitarian grounds, the Tribunal will also consider whether you should be recognised as a refugee or protected person.

See section 207 of the Immigration Act 2009.

b) on the facts. "On the facts" means you think that the deportation decision was wrong because it was based on incorrect facts.

See section 206(1)(d) of the Immigration Act 2009.

Whether you can appeal on humanitarian grounds only, or on humanitarian grounds <u>and</u> the facts, depends on why your refugee or protected person status was cancelled. The following table explains this, and also tells you the deadline by which the Tribunal must receive your appeal.

If you are liable for deportation because	Your grounds for appeal are	The Tribunal must receive your appeal by
your refugee or protected person status was cancelled and you have been convicted of a crime, and the Court decided you gained your refugee or protected person status by fraud, forgery, false or misleading representation, or by failing to reveal relevant information.	on humanitarian grounds only	28 days after the date you were given a Deportation Liability Notice.
See section 162(2)(a) of the		

Immigration Act 2009.		
In any other case in which your refugee or protected person status was cancelled	On humanitarian grounds <u>and</u> on the facts	28 days after the date you were given a Deportation Liability Notice.
See section 162(2)(b) of the Immigration Act 2009		

IMPORTANT: When the Tribunal considers your humanitarian appeal, it will also consider whether you are a refugee or a protected person.

See section 204 of the Immigration Act 2009

You must make your appeal using *Form 4 – Notice of Appeal: Deportation (Cancelled Refugee and/or Protection Status*). A copy of this form may have been sent to you with this Guide. If not, download it from <u>http://www.justice.govt.nz/ tribunals/ ipt</u> or ask the Tribunal for a copy (see the back of this guide for contact details). You must sign your form, and send it to the Tribunal with your fee (see section 1.4) and supporting documents (see section 1.11).

1.2 What can the Tribunal decide?

After it considers your appeal, the Tribunal will decide either to:

- a) allow your appeal; or
- b) allow the appeal and suspend your liability for deportation for up to five years if you are a resident or permanent resident; or
- c) decline (turn down) your appeal; or
- d) decline your appeal, but reduce or remove the period you are prevented from entering New Zealand; or
- e) decline your appeal, but order Immigration New Zealand to delay your deportation.

See sections 202(f), 204, 209, 212, 215, and 216 of the Immigration Act 2009.

1.3 How many days do I have to appeal?

The Tribunal must receive your appeal no more than 28 days after the date you were given a Deportation Liability Notice.

1.4 How much will it cost me to appeal?

An appeal costs NZ\$700.

1.5 Do I need a lawyer or representative if I want to appeal?

You are not required to have a representative: you can represent yourself if you want. If you choose to have a representative, that person must be:

- a) a lawyer; or
- b) a licensed immigration adviser (they must be licensed with the New Zealand Immigration Advisers Authority: this includes advisers outside New Zealand); or
- c) someone who is not a licensed immigration adviser but is allowed to represent you under section 11 of the Immigration Advisers Licensing Act 2007. They can be:
 - a person who provides informal immigration advice only sometimes and is not paid for it (such as a family member); or
 - current members of the New Zealand Parliament and their staff; or
 - foreign diplomats and consular staff; or
 - government employees whose employment agreement allows them to give immigration advice; or
 - staff of community law centres or Citizens Advice Bureau.

These are the only representatives you are allowed to use. If you name someone else as your representative on *Form 4,* the Tribunal will contact you. You will need to find a different representative or represent yourself.

You can find out more about choosing a representative from the Immigration Advisers Authority. See <u>http://www.iaa.govt.nz/policy-manual/part-a/who.asp</u>, or phone them on 0508 422 422. See section 1.12 of this Guide for information about changing your representative, or deciding to represent yourself, after you have sent in your appeal.

1.6 I want a lawyer but I can't afford one. What can I do?

You may be able to get legal aid (government funding), depending on your personal circumstances.

You can find out more about legal aid from the Ministry of Justice (see <u>www.justice.govt.nz/services/legal-help/legal-aid</u>) or from a lawyer.

1.7 Can I have an interpreter to help me appeal?

If you need an interpreter to help you fill in the appeal form, you must arrange and pay for this yourself.

At the hearing, the Tribunal will arrange and pay for an interpreter to help you if it decides you need one. You must tell the Tribunal what language and dialect you speak: make sure you fill

1.8 Can I appeal if I am under 18 years old?

Yes, but a **responsible adult** must act for you during the appeal. The responsible adult should be one of your parents. If this is impossible (for example, if your parents are not in New Zealand), the Tribunal needs to know so it can appoint a responsible adult to act for you. Tick the relevant box in Part 8 of *Form 4*.

This does not apply if you are married and under 18. In that case, you do not need a responsible adult to act for you.

See section 375 of the Immigration Act 2009.

1.9 Can I include other people in my appeal?

No. If other members of your family are also being deported, you need to fill out a separate appeal form for each of them. If you send all your family members' appeals together, you will only need to pay one fee.

1.10 Will I need to speak to the Tribunal?

Yes. The Tribunal will decide your appeal at an oral hearing which you and your representative (if you have one) must come to. See section 3.3 for more information about the hearing.

1.11 What information should I send the Tribunal?

At the time you send the Tribunal your appeal form, you do not need to send anything else. We will receive a copy of the Refugee Status Branch file, and we will send a copy to you. You must look after this file because you will need to bring it to the hearing.

Once the date of the hearing has been set (see section 3.3), the Tribunal will ask you to send any **evidence** and **submissions** you want it to consider when it decides your appeal. Your appeal will have a better chance of succeeding if all the supporting documents you send are accurate, relevant and complete. They should be:

- originals or certified copies;
- in English or accompanied by an English translation by a recognised translator;
- signed, if the document contains a statement from a named person.

You must send **two** copies of all documents.

It is not the Tribunal's job to tell you which documents to send. You must work out what

information we need to understand and decide your appeal, and then send that information to us. Send any documents you think show that what you are telling the Tribunal is true.

The Tribunal will usually keep any original documents you send (but not your passport). If you want them back after your appeal has been decided, please write to the Tribunal and ask for these documents to be returned.

1.12 What if things change after I appeal to the Tribunal?

You must tell the Tribunal immediately and in writing if:

- a) there are changes in your life;
- b) you change where you live, or want the Tribunal to contact you at a different address from the one on your appeal form;
- c) you change your representative. You and your new representative must also fill out *Form 8 Authority to Act form* (available from <u>www.justice.govt.nz/tribunals/ipt</u>) and send it with your letter;
- d) you had a representative when you sent in your appeal and now want to represent yourself.

In all these cases, tell us where you want us to send letters and information about your appeal from now on. If you do not do this, the Tribunal will keep sending everything to the address you gave on your appeal form. The Immigration Act 2009 says it is your responsibility to tell the Tribunal about these changes.

Part 2: making your appeal – a checklist

Read this Guide carefully.

Fill out Form 4 – Notice of Appeal: Deportation (Cancelled Refugee and/or Protection Status). You may have been sent the form with this Guide. If not, download it from www.justice.govt.nz/tribunals/ipt or get a copy from the Tribunal – see the contact details at the end of this Guide.

Make sure you fill out Part 5 of *Form 4* if you think you need an interpreter. If the Tribunal decides you need one, it will arrange and pay for an interpreter to help you. You must tell the Tribunal what language and dialect you speak.

Sign sections 7 and 8.

Include three copies of any supporting documents (see section 1.11 of this Guide).

Include your fee of NZ\$700. You must pay in New Zealand dollars, using either:

- A credit card (Visa or Mastercard)
- Cash (only if you deliver your completed form to the Tribunal's offices in Auckland)

Deliver or post everything to the Tribunal.

You or a courier can *deliver* it to:

Immigration and Protection Tribunal Auckland Tribunals Level 1 41 Federal Street Auckland 1010 New Zealand

The Tribunal's offices are usually open 8:30am-4.30pm, Monday-Friday.

Or you can post it to:

Immigration and Protection Tribunal Auckland Tribunals DX: EX11086 Auckland New Zealand

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Make sure the Tribunal receives your appeal no later no more than **28 days** after the date you were given the Deportation Liability Notice. The Tribunal cannot accept late appeals.

To work out when you must send your appeal by:

- Start by **checking the date** Immigration New Zealand gave you the Deportation Liability Notice.
- Then add 28 days. <u>This is the date the Tribunal must receive your appeal by</u>.
 To assist you when counting 28:
 - Include Saturdays and Sundays.
 - Exclude days that are public holidays. Please see Section 44 (1) of the Holiday Act 2003
 - Exclude 26 to 31 December.

If you think your appeal will not reach the Tribunal in time, you can fax us a copy in advance. You must include your credit card details to pay the required NZ\$700 fee. Fax the copy of your appeal form to 64 9 914 5263.

After you have sent the fax, you still need to deliver or post the original appeal form to the Tribunal.

Part 3: What happens during the appeal?

An appeal to the Tribunal goes through five stages:

- 1. Receiving the appeal
- 2. Preparation
- 3. Hearing
- 4. Making the decision
- 5. After the decision

3.1 Receiving the appeal

At this stage, the Tribunal receives your appeal and checks that everything is correct. We make sure you have used the right form, signed it and included the fee, and that we have received your appeal by the deadline (see section 1.3).

If everything is complete and correct, the Tribunal will write to you to let you know that your appeal has been accepted and can now be considered. The Tribunal will also tell Immigration New Zealand that you have made an appeal. You do not need to do anything more at this stage.

If your appeal is not complete and correct, we will return it to you so you can correct it and send it in again if there is still time (see section 1.3 for the deadline).

3.2 Preparation

The Tribunal lets the Refugee Status Branch know you have made an appeal. They send us a copy of your refugee or protected person claim file and any other relevant material. We will send you a copy of this file. You must look after it because you will need to bring it to the hearing.

Before the hearing, there will be a pre-hearing process to get everything ready. The exact timing is different for every appeal, but it will be in the weeks before the hearing.

During the pre-hearing process, the Tribunal member in charge will talk to you or your representative about what needs to be done and when. Things that will probably be discussed include:

- Witnesses: there may be other people who have information that supports your case. If so, they can come to your hearing and talk to the Tribunal.
- Other information: the member may discuss with you any extra **evidence** that may be needed. It is your responsibility to provide this.
- Submissions: the pre-hearing process will identify the issues in your case. Before the hearing, you will need to give the Tribunal submissions (written reasons why your

appeal should be allowed) about each issue.

We will tell you when you need to do these things.

See section 1.11 to find out more about what information and documents you should send the Tribunal. See also the Tribunal's Practice Note 1/2012 (Deportation) for more about the pre-hearing stage.

3.3 Hearing

The Tribunal will tell you the date, time and place of your appeal hearing.

You and your representative (if you have one) must come to it. Other people who may take part in the hearing include:

- an interpreter (see section 1.7 above)
- any witnesses
- a lawyer for the Minister of Immigration.

You can bring along supporters, but they cannot take part in the hearing. The hearing is not open to the public.

At the hearing, the Tribunal will ask you questions about your appeal. The lawyer for the Minister of Immigration and your representative may also ask you questions. After the Tribunal has heard from you and any witnesses, you can raise anything that has not been talked about so far. The lawyer for the Minister of Immigration can make closing submissions. Then you or your representative can also make closing submissions.

Hearings on the papers

If you do not come to your hearing and do not have a reasonable excuse, the Tribunal may decide your appeal "on the papers". That means it uses only the documents you and Immigration New Zealand sent the Tribunal.

3.4 Withdrawing your appeal

You can withdraw your appeal any time before the Tribunal releases its decision. To withdraw, you must complete *Form 9 – Withdrawal of Appeal Form* (copies available from the Tribunal or download from <u>www.justice.govt.nz/tribunals/ipt</u>) and send it to the Tribunal OR write a letter to the Tribunal saying you want to withdraw your appeal. You must sign the letter.

If you leave New Zealand before the Tribunal decides your appeal, it will consider you have withdrawn it.

If you withdraw your appeal, you will not get back your NZ\$700 fee.

3.5 Making the decision

After the Tribunal has considered your appeal, it makes its decision. It posts a copy to you, your representative (if you have one) and to Immigration New Zealand or the Minister of Immigration.

The Tribunal publishes its decisions on its website, removing names and other information that would identify you or anyone else.

3.6 After the decision

Once the Tribunal makes its decision, it can do nothing more.

If you disagree with the Tribunal's decision, you have the right to ask the High Court for permission to appeal to the High Court on a point of law or to ask the High Court for judicial review – but only if you can show the Tribunal got something wrong. If you are thinking about appealing or asking for judicial review, you should talk to a lawyer first.

a) Appeal to the High Court on point of law

Your appeal can only raise legal issues, not questions of fact. You must apply to the High Court for permission to appeal no more than 28 days after you were told of the Tribunal's decision.

b) Judicial review by the High Court

If you apply for judicial review, you are asking the High Court to review how the Tribunal carried out its statutory (legal) powers when it decided your appeal. You must apply to the High Court for permission to seek judicial review no more than 28 days after you were told of the Tribunal's decision.

See section 247 of the Immigration Act 2009; and the Judicature Amendment Act 1972

If you do not appeal to the High Court or apply for judicial review within 28 days, the Tribunal's decision becomes final.

Contact the Immigration and Protection Tribunal:

Immigration and Protection Tribunal Auckland Tribunals

Physical address: Level 1 41 Federal Street Auckland 1010 New Zealand

Usual opening hours: Monday to Friday 8.30am - 4.30pm

Postal address: DX: EX11086 Auckland New Zealand

Ph:64 9 914 4299Fax:64 9 914 5263

Disclaimer

This Guide provides general information about making an appeal to the Immigration and Protection Tribunal. It is as correct and complete as possible, but it is not legal advice. You can get more detailed advice from lawyers, licensed immigration advisers, and certain other people who are legally allowed to give immigration advice (see section 1.5 of this Guide).